

Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 02490 231548Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 BIB-01 CU-02 CIAE-00 DODE-00
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
SP-02 SS-15 USIA-06 SAJ-01 ACDA-07 /082 W
-----231901 013120 /40

R 231455Z FEB 77
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC 4441
INFO AMEMBASSY BELGRADE
AMEMBASSY BERLIN
USMISSION BERLIN UNN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY COPENHAGEN
USMISSION GENEVA
AMEMBASSY HELSINKI
AMEMBASSY LONDON
AMCONSUL MUNICH
USMISSION NATO
AMEMBASSY OSLO
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY STOCKHOLM
AMEMBASSY WARSAW

C O N F I D E N T I A L MOSCOW 2490

E.O. 11652: GDS
TAGS: PFOR, CSCE, UR
SUBJECT: CSCE: SOVIET-FINNISH CONSULTATIONS

REF: HELSINKI 355

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 02490 231548Z

1. SUMMARY: WE HAVE RECEIVED FROM FINNISH EMBASSY HERE
READ-OUT ON CSCE CONSULTATIONS FEB 10-11 IN MOSCOW
BETWEEN EOF DELEGATION LED BY POLITICAL DIRECTOR ILONIEMI
AND SOVIET MFA OFFICIALS LED BY DEPUTY FOREIGN MINISTERS
ZEMSKOV AND KOVALEV. MOST IMPORTANT ELEMENTS IN SOVIET
PRESENTATIONS WERE, ACCORDING TO FINNISH EMBASSY COUNSELOR
JORMA INKI, THAT SOVIETS SEEM RESIGNED TO AUTUMN CSCE SESSION

OF AT LEAST TWO MONTHS WITH SEPARATE COMMITTEES FOR EACH BASKET AND WITH SOME PARTICIPATION AT DEPUTY FONMIN LEVEL. END SUMMARY.

2. FINNS WERE STRUCK BY FACT THAT SOVIETS SEEM NOT TO HAVE MADE FINAL DECISIONS ON MANY MAJOR POINTS RELATED TO BELGRADE, ALTHOUGH THEY WERE VERY INTERESTED IN FINDING OUT FINNISH PREFERENCES. FOR MOST PART SOVIETS LISTENED WITHOUT REACTING TO FINNISH PRESENTATION AND REPLIED TO QUESTIONS WITH MINIMAL COMMENT WHICH ABOUNDED WITH QUALIFIERS THAT SOVIET IDEAS WERE NOT YET DEFINITIVE.

3. INKI SAID SOVIETS SURPRISED THEM BY NOT REACTING STRONGLY AND NEGATIVELY TO FINNISH SUGGESTION THAT, IN ADDITION TO PLENARY SESSIONS, THERE BE THREE COMMITTEES TO DISCUSS IN DETAIL MAIN ELEMENTS OF EACH OF FIRST THREE BASKETS. ALTHOUGH KOVALEV DID NOT SUPPORT SUGGESTION, HE SEEMED TO ACQUIESCE AND FOCUSED HIS RESPONSE ON WHAT HE CONSIDERED ALARMING SUGGESTIONS BY OTHERS THAT THERE BE AS MANY AS FIVE COMMITTEES.

4. AS FOR TIMING AND LEVEL OF BELGRADE TWO SOVIETS WERE, AS USUAL, TRYING TO KEEP MEETINGS AS SHORT AS POSSIBLE. NONETHELESS INKI THOUGHT SOVIETS HAD COME TO MORE REALISTIC ESTIMATE OF LENGTH OF MEETINGS AND SEEMED TO ACCEPT THAT THEY MAY EXTEND TO END OF YEAR FROM A STARTING DATE SOMETIME IN OCTOBER. NEITHER FINNS NOR SOVIETS REACHED ANY CONCLUSIONS ON APPROPRIATE LEVEL OF REPRESENTATION, ALTHOUGH BOTH THOUGHT THAT BELGRADE TWO WOULD HAVE TO BE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 02490 231548Z

AT LEAST AMBASSADORIAL LEVEL. SOVIETS WERE ALSO THINKING IN TERMS OF SOME PARTICIPATION BY DEPUTY FOREIGN MINISTERS, POSSIBLY AT START AND CLOSE OF SESSION. SOVIETS WERE FIRM IN OPPOSING MINISTERIAL LEVEL REPRESENTATION.

5. OUR AUSTRALIAN COLLEAGUES HERE WERE TOLD BY FINNS THAT QUESTION OF NUCLEAR NON-FIRST-USE CAME UP AND THAT SOVIETS SAID THAT WHILE THEY WOULD NOT SEEK SEPARATE AGENDA ITEM ON MATTER, THEY DID INTEND TO RAISE IT IN BELGRADE. THEY WERE NOT SPECIFIC, HOWEVER, ABOUT HOW THEY WOULD INTRODUCE IT.

6. APART FROM ABOVE, SOVIET POSITIONS WERE REPEATS OF WHAT HAS BEEN HEARD FROM THEM ABOUT NEED TO FOCUS ON FUTURE, AVOID RECRIMINATIONS AND ACCENT POSITIVE REGARDING IMPLEMENTATION. INTERESTINGLY, INKI SAID FINNS USED ENGLISH WORD "REVIEW" IN CHARACTERIZING BELGRADE MEETINGS AND WERE NOT CORRECTED BY SOVIETS. IN OUR CONTACTS WITH SOVIETS THEY REACT SHAPRLY TO ANY SUGGESTION THAT

BELGRADE IS INTENDED TO "REVIEW" FINAL ACT. THEY MAINTAIN FINAL ACT TALKS ONLY OF EXCHANGE OF VIEWS WHICH THEY INTERPRET AS MEANING A LESS PROFOUND DIALOGUE AND CERTAINLY NOT INCLUDING ANY CRITIQUE OR EVALUATION.

TOON

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETINGS, DIPLOMATIC DISCUSSIONS, COLLECTIVE SECURITY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 23-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MOSCOW02490
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770063-0042
Format: TEL
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770218/aaaaapnm.tel
Line Count: 122
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 742d61c0-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 HELSINKI 355
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3253749
Secure: OPEN
Status: NATIVE
Subject: CSCE: SOVIET-FINNISH CONSULTATIONS
TAGS: PFOR, UR, FI, CSCE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/742d61c0-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009